



#### Lessons from Latin American Cities

POLICY BRIEF NO. 2 May 2018



**Healthy** food policies can bring important co-benefits for the **environment**.

Latin America is highly urbanized [1] and urban environments can promote unhealthy food consumption patterns.

Latin America has implemented innovative food policies that may improve health in cities.

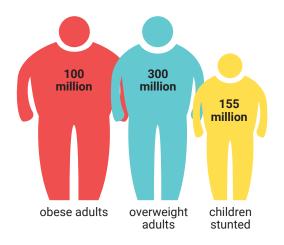
Why is learning about food policies in Latin American cities important?

Increasing availability of packaged and ultra-processed foods is impacting health in urban environments in Latin America.<sup>[2]</sup>

Obesity and overweight often coexist with undernutrition and malnutrition. [3]

The experience of Latin American cities can inform policy changes in other cities around the world, especially those in the global south.

## **CHALLENGES** in Nutrition in Latin American Cities



#### Malnutrition in all its forms

Nutrition in Latin American countries has moved away from traditional diets, leading to the coexistence of undernutrition alongside obesity and overweight. This has been termed the "double-burden of malnutrition."

- •Approximately 57% of the adult population in Latin America, an estimated 300 million people are overweight, higher than the global average of 39%.
- •Stunting in children due to undernutrition and micronutrient deficiencies is as high as 48% in some countries. [4-6]

## High availability, marketing, and consumption of unhealthy foods

City residents in Latin America have easy access to ultraprocessed and packaged foods. These foods are sold in the many supermarkets, convenience stores, and fast food restaurants that are common in urban areas. High consumption increases the risk of diet-related chronic diseases. In Latin America, sales of ultra-processed foods increased by nearly 27 percent between 1999 and 2013.<sup>[7-9]</sup>

## **Ultra-processed foods have**

- more sugar
- more saturated fat
- more sodium
- •less fiber
- ·fewer vitamins and minerals
- ·high caloric density

Compared to home-cooked meals made with fresh and unprocessed ingredients.



#### **Urban Poverty and Food Access**

In Latin America, 30% of the region lives in poverty. Poverty is a barrier to healthy food access because fast and processed foods are often cheaper than fresh produce and meats. Highpoverty neighborhoods in urban Latin America tend to be socially and spatially isolated and lack food choices.<sup>[10-13]</sup>

Urban policies can target many different factors that affect food choices, consumption, and diet.[14]



# **INNOVATIVE:** Food Policies and Laws to Improve Health in Latin American Cities

#### CHILE|| Food Labeling Law

To confront rising obesity and related health challenges, the Chilean government enacted the "Front-of-Package Labeling and Marketing Law" (Law 20.606) in 2016. The law is recognized for systematically promoting healthy lifestyles and emphasizing control over the influence of the food industry.<sup>[15]</sup>



Advertisements for foods like ice cream, chocolate, and potato chips are prohibited during children's television programming and on websites, and cartoon characters are banned from sugary cereals among other foods.



Consumer information reformed through simplified nutritional labels.



Foods exceeding dietary recommendations are labeled with black stop signs with warnings such as "high in sugar" or "high in calories."

#### ARGENTINA || Removal of Trans Fatty Acids

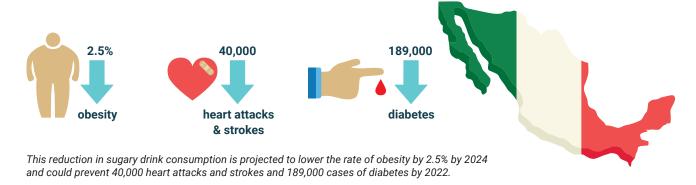
In a series of regulations fully implemented in 2014, the Argentine government and food industry worked together to take steps to reduce the amount of artificial trans fatty acids (or trans fats) in foods. The regulations limited the total content of trans fats in food to 2% in oils and butters and 5% in all other foods. Mandatory labeling and nutritional guidelines aimed to reduce both supply and demand of trans fats.



In food sampling tests, trans fat content in Buenos Aires dropped from 12.6 - 34.8% in 2011-2012 to nearly 0% by 2015 - 2016. [16]

#### MEXICO || Sugar and Energy-Dense Foods Tax

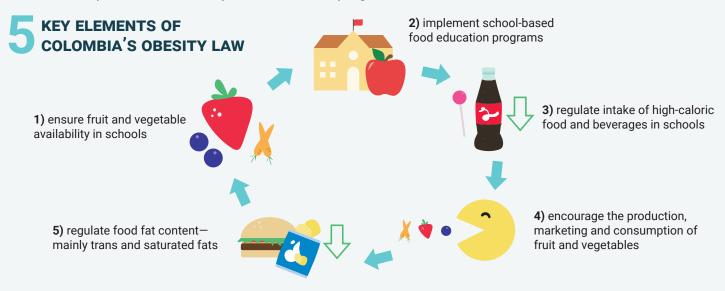
The Mexican government established sales taxes of 8% on junk food and 10% on sugary drinks in January 2014. This led to a decrease in consumption of 7.4% for junk food and 9.7% for sugary drinks. No economic or job losses attributable to the tax have been observed in the food and beverage production industry. [17-20]



## INNOVATIVE: Food Policies and Laws to Improve Health in Latin American Cities

#### **COLOMBIA** || Obesity Law

Colombia's "Obesity Law", passed by the National Congress in 2009, outlines regulations, policies, and best practices for population-level obesity prevention. The Obesity Law is innovative for its holistic, integrated approach, combining strategies to promote consumption of healthy foods with those to support healthy behaviors and environments. The law also promotes physical activity in schools, workplaces, active transport, and Ciclovía programs. [22]



## **BRAZIL** || Dietary Guidelines

In 2014, the Brazilian Ministry of Health launched new food-based dietary guidelines. "The Dietary Guidelines for the Brazilian Population" categorize foods based on processing level and provide nutrition recommendations. The guidelines promote consumption of minimally processed and natural foods, and include advice on food choices and meal preparation, emphasizing home-cooked meals and local foods. The guidelines link diet to sustainability, food systems, culture, and social norms. [23]



#### **PERU|| Community Kitchens**

Community kitchens emerged in Peru in the 1970's to improve food security during economic crisis. The community kitchens also support local communities, providing low-income women with meals in exchange for staffing the kitchens and utilizing local ingredients. The kitchens offer a unique opportunity to preserve traditional food cultures while improving nutrition and contributing to the prevention of chronic noncommunicable diseases.

More than 17,500 community kitchens in Peru (30% located in Lima) offer a daily food ration to more than one million people living in poverty for less than US \$ 0.75 per person.<sup>[21]</sup>



### **Latin American Cities and the World**



To learn more, visit milanurbanfoodpolicypact.org

Signed by over 160 cities, the Milan Urban Food Policy Pact promotes sustainable and equitable development through more resilient urban food systems, providing a framework to address food-related issues at the city level.

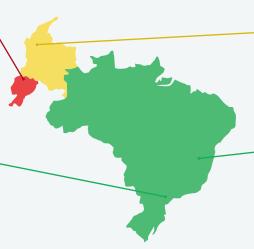
The Pact's voluntary "Urban Food Policy Framework for Action" recommends actions in six thematic clusters (governance, sustainable diets and nutrition, social and economic equity, food production, food supply and distribution, and food waste). This framework recognizes the impacts of food interventions on multiple dimensions of sustainable development, including health.

The pact and its framework contain useful tools and examples for municipal governments and leaders looking for guidance on policies to strengthen food systems for health and sustainability. *Twenty-one Latin American cities have signed* on and are connected to a broad network of cities that have joined the pact.<sup>[24]</sup>

#### Best Practices in Latin American Cities under the Milan Urban Food Policy Pact

#### QUITO, ECUADOR: URBAN AGRICULTURE PROGRAM

2,500 urban gardens, with half of produce reserved for home consumption. The urban gardens employ and train local workers, mostly women, to involve and empower the community.



#### MEDELLÍN, COLOMBIA: URBAN FAMILY GARDENS

Gardens are implemented in a majority of neighborhoods and provide support and training for healthy diets and food education. The program seeks to sustainably address food insecurity and poor nutrition.

#### **CURITIBA, BRAZIL: GREEN EXCHANGES**

Bi-weekly trading days where recyclable materials can be handed in to receive fresh produce from family farms. The program reduces waste from discarded materials and excess produce, while supporting a cultural of sustainability and improving food access.

#### - BELO HORIZONTE, BRAZIL: POPULAR RESTAURANTS

Restaurants provide low-cost and subsidized healthy meals. They are located in areas of the cities close to workplaces and high-density centers to reach the urban poor. Family agriculture and small food producers are the main suppliers.

## **Policy Recommendations For Healthy Urban Food Systems**



Foster partnerships across sectors. Everything from social development, education, and agriculture to the environment, economy, and urban planning can influence the availability of healthy foods and facilitate healthy food choices.



#### Improve social equity and connectivity

to facilitate fairer access to healthy food among disadvantaged populations. Improve social equity to facilitate fairer access to healthy foods and reduce chronic stress. Improve mobility to facilitate access to healthy choices.



#### Contextualize food policies within the

Sustainable Development Goals, such as Goal 2 (Zero Hunger), Goal 10 (Reduced Inequality), and Goal 11 (Sustainable Cities and Communities) to increase and ensure the political will needed for action.





**Design integrated policies** responsive to social, economic, and cultural determinants of diet and healthy behaviors.

**Engage community members and other key stakeholders** to ensure that policies are of value to them. Involving a range of stakeholders can strengthen the design and implementation of policies.

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The Urban Health Network for Latin America and the Caribbean (LAC-Urban Health) seeks to promote regional and multisectoral collaboration in order to generate evidence on the drivers of urban health and health equity and translate this evidence into policies to improve health across cities in Latin America and the Caribbean.

Salud Urbana en América Latina (SALURBAL), Urban Health in Latin America, is a five-year project that studies how urban environments and urban policies impact the health of city residents throughout Latin America. SALURBAL's findings inform policies and interventions to create healthier, more equitable, and more sustainable cities worldwide. SALURBAL is funded by the Wellcome Trust.

